# HOME & CDBG Grant Administration Training

2015 Grantees



COMMUNITY DEVELOPMENT DIVISION

# Welcome and Congratulations!

## Morning Agenda

8:30 - 8:45 Welcome and Introductions

8:45 – 8:55 CDD Grant Administration

8:55 – 10:00 Start-up and General Administration

10:00 -10:10 Break

10:10 -11:10 Uniform Relocation Act

11:10 - 11:20 Break

11:20 – 12:30 Procurement & Preconstruction

12:30 - 1:45 Lunch

## Afternoon Agenda

1:45 - 2:45 Construction, Monitoring and

Closeout

2:45-3:00 Break

3:00 – 5:00 Follow-up Questions & Discussion

#### **HOME Investment Partnerships Program**

## HOME

Largest Federal Block grant designed to exclusively create affordable housing for low-income households.

Building, buying, and/or rehabilitating affordable housing for rent or homeownership.

## HOME

Reinforcing values and principles of community development:

- Design and implement strategies tailored to their own needs and priorities.
- Expand and strengthen partnerships among all levels of government and the private sector in the development of affordable housing.
- Build the capacity of community partners.
- Mobilize and leverage community resources in support of affordable housing.

## State Community Development Block Grant Program CDBG

Grants awarded to units of general local government to :

- Develop and preserve decent affordable housing;
- Provide services to the most vulnerable in our communities;
- Create and retain jobs.

## **CDBG**

## **Eligible Activities:**

- Acquisition of real property
- Relocation and demolition
- •Rehabilitation of residential and non-residential structures
- •Construction of public facilities and improvements, such as water and sewer facilities, streets, neighborhood centers, and the conversion of school buildings for eligible purposes

## **CDBG**

## Eligible Activities, Cont.:

- Public services, within certain limits;
- •Activities relating to energy conservation and renewable energy resources;
- •Provision of assistance to nonprofit and profitmotivated businesses to carry out economic development and job creation/retention activities
- Construction of new housing under certain conditions

## Montana Consolidated Plan and Annual Action Plan

5 year Con Plan - 2015 through 2020

**Annual Action Plan - 2015** 

Stakeholder driven
Finding priorities and criteria for selecting
projects developed annually

Community Development Division 406-841-2770

or

DOCConPlan@mt.gov

## **Grant Administration Training Goals**

- 1. Ease compliance issues.
- 2. Clarify documentation requirements.
- 3. Create a comfort level with HOME & CDBG.
- Identify gaps where additional technical assistance may be needed.



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WWW.COMDEV.MT.GOV

# Start-Up Requirements and General Grant Administration Practices



In the military, as in any organization, giving the order might be the easiest part. Execution is the real game.

-Russel Honore

## Start-Up

## Getting to a Contract

- 1. Management Plan
- 2. Implementation Schedule
- 3. Budget
- 4. Financial Forms
- 5. Interlocal or Subrecipient Agreement (if applicable)
- 6. Firm Commitment of Non-HOME/CDBG Funds
- 7. Environmental Release

## Getting to **Draw Down**

- 1. Contract
- 2. Program Income Plan (if applicable)
- 3. Civil Rights Documents
- 4. Insurance Certificates
- 5. Procurement Documentation

## Civil Rights

- 1. Hatch Act
- 2. Fair Housing
- 3. EEO Policy
- 4. Sec. 504 and ADA

Grievance Policy

Self-evaluation and Inventory

**Transition Plan** 

# A bad system will beat a good person every time.

- W. Edwards Deming, Total Quality Management

## General Grant Administration

## Set up files:

- 1. Start-Up Documentation
- 2. Environmental Review
- 3. Procurement
- 4. Financial Management
- 5. Civil Rights
- 6. Labor Standards
- 7. Acquisition and Relocation (if applicable)
- 8. Construction Management
- 9. Public Involvement
- 10. Monitoring and Closeout

## **Environmental Review Process**

- 1. Assess potential location and possible impacts
- 2. Consult appropriate resources
- 3. Document impact/responses
- 4. Make determination
- 5. Notify public
- 6. Make final determination or make modifications
- 7. Request Release of Funds

Environmental Issue/Impact (Statute, Authority &/or Regulation)	Applicable Activities	Threshold for Action (Analysis/Evaluation/ Consultation)	Source Documentation (Map/On-line Listing/ Agency Contacts)	Action Required	Further Information
8. Farmland Protection Farmland Protection Policy Act of 1981 (7 U.S.C. 4201 et seq.), particularly sections 1504(b) & 1541 7 CFR Part 658, "Farmland Protection Policy" (USDA)	Acquisition of undeveloped land     Conversion of undeveloped land     New construction     Site clearance	Project is located in area that includes prime farmland, unique farmland, or land of statewide or local importance. Can include forest land, pastureland or cropland, but not water or urbanized land. Urban land is exempt if the land is "already in" or "committed" to urban development per 7 CFR 685.2(a).	Limited coverage of USDA online maps at: http://www.nrcs.usda.gov/technical/NRI/maps/  NRCS soil maps (95% of nation's counties): http://websoilsurvey.nrcs.usda.gov/app/  Alternatively, contact local Natural Resources Conservation Service (NRCS) office to determine the potential presence of protected farmland.  FEMA Flood Insurance Rate	Site assessment by NRCS is required to determine impact of the farmland conversion. Form #AD-1006 rates 12 criteria. Sponsor must submit form to NRCS, which has 45 days to make a determination.  Form AD-1006 and instructions: http://www.nrcs.usda.gov/programs/fppa/pdf files/AD 1026 Instruct.pdf	County offices for Natural Resources Conservation Services (NRCS) listed at: http://offices.sc.eqov.usda.qov/locator/app  NRCS and FPPA: http://www.nrcs.usda.qov/programs/fppa/  HUD Q&A: http://www.hud.gov/offices/cpd/environment/review/qa/farmlandprotection.cfm
9. Floodplain Management  E.O. 11988, "Floodplain Management", particularly section 2(a).  24 CFR Part 55 "Floodplain Management" (HUD)	Acquisition for construction or for existing bldg >4 units     Disposition >4 units     Financing >4 units     Leasing >4 units     New construction     Substantial Rehabilitation (rehab cost >50% pre-rehab value or >20% density increase)	Project is located within a Special Flood Hazard Area (100-year floodplain), or, if a critical action (e.g., nursing home; hospital; fire station) is located in a 500-year floodplain.	FEMA Flood Insurance Rate Maps (FIRM) or Flood Hazard Boundary Map (FHBM).  FIRMETTE maps, which cover small areas (approx. 1 sq. mile), can be obtained at no charge on-line: http://www.store.msc.fema.gov  For unmapped areas, FEMA Community Status Book can provide information on flood hazards: www.fema.gov/fema/csb.shtm	Avoid direct or indirect support of floodplain development wherever there is a practicable alternative.  Approval of project requires compliance with the decision-making provisions of §55.20, i.e., the "eight-step" process.  Project may be approved only if there is no practicable alternative outside the floodplain. Project must apply appropriate mitigation.	http://www.fema.gov/business/nfip/fmapinfo.shtm  HUD Q&A: http://www.hud.gov/offices/cpd/environment/review/qa/floodplainmqmt.cfm  8-Step" Public Notices: http://www.fema.gov/plan/ehp/ehplaws/eo11988.shtm  State Floodplain Managers: http://www.floods.org/StatePOCs/map.asp

Important: (1) Information contained herein is for general guidance only. Applicable authorities and regulations take precedence over guidance material and should be consulted as necessary to achieve full compliance. (2) HUD cannot attest to the accuracy of information provided by web sites external to HUD, and access to these sites does not constitute an endorsement by HUD, or any of its employees, of the sponsors of the site or the products presented on the site. (3) Contact the HUD Environmental Officer in your area [http://www.hud.gov/offices/cpd/environment/contact/localcontacts/#RegionVIII1 for information or

Key Letter: N - No Impact/Not Applicable; B - Potentially Beneficial; A - Potentially Adverse;

**P** - Approval/ Permits Required; **M** - Mitigation Required

	Impact Categories	Source of Documentation  Note date of each contact or page reference. Attach additional material as applicable. Where appropriate, please fully explain in attached materials.		
KEY	PHYSICAL ENVIRONMENT			
	Soil Suitability, Topographic and/or Geologic Constraints			
	HUD Environmental Criteria24 CFR Part 51:			
	51(b) NoiseSuitable Separation Between Housing & Other Noise Sensitive Activities & Major Noise Sources (Aircraft, Highways & Railroads) <sup>8</sup> *			
	51(c) Hazardous FacilitiesAcceptable Separation Distance from Explosive and Flammable Hazards (Chemical/ Petrochemical Storage Tanks & Facilities ex., Natural Gas Storage Facilities & Propane Storage Tanks)			
	51(d) Airport Runway Clear Zones Avoidance of Incompatible Land Use in Airport Runway Clear Zones <sup>7*</sup>			
	EPA Hazardous Waste Sites, or Other Hazards or Nuisances Not Covered Above			
	Lead-based Paint <sup>13</sup>			
	Asbestos <sup>14</sup>			

## Other Special Situations and Considerations

- Lead-based Paint Hazards
- Historic Preservation
- Floodplains and Wetlands
- Part 51 Impacts (HUD only)
  - Noise Abatement/Control
  - Hazardous Operations
  - Runway Clear Zones

 First check the Grant Administration Manual:

http://comdev.mt.gov/CDBG/cdbggrantadminmanual.mcpx

Or

http://housingcdd.mt.gov/hm/hmadminmanual/default.mcpx

Still in doubt? Contact CDD.
 Concerned? Contact CDD.
 Unusual situation? Contact CDD.

#### **CDBG** Deadlines

- 9 month firm commitment of funds
- 1 draw every 9 months
- Accomplishment data when 80% drawn
- Accomplishments data within 3 years

#### **HOME Deadlines**

- 1st draw within 10 months of contract
- Draw request every 90 days
- Completion within 36 months
- Occupancy within 90 days of completion

Don't procrastinate. Organize, Prioritize, and Tackle it.

## UNIFORM RELOCATION ASSISTANCE AND REAL PROPERTY ACQUISITION POLICIES ACT OF 1970



COMMUNITY DEVELOPMENT DIVISION

MONTANA HOME INVESTMENT PARTNERSHIPS PROGRAM

COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM



## WHAT IS URA?

Established minimum standards for Federally funded programs and projects

Provides protections for citizens and businesses

Applies to acquisition, rehabilitation, or demolition of real property

## **Applicable Situations:**

Residential Rehabilitation
Residential Demolition/Reconstruction
Real Property Acquisition
Business Relocation

## **Online Resources:**

Google: HUD Handbook 1378

## **IMPACT**

Project Implementation and Budget

Grant Administration Time & Expense

Personal Concerns

#### **FIRST STEPS**

## STOP

Acquisition of real property or easements

Housing rehabilitation projects

Demolition and reconstruction

#### RESIDENTIAL RELOCATION

## **Definitions**

- 1. Temporary Relocation
  - < 12 months

- 2. Displacement
  - > 12 months

#### RESIDENTIAL RELOCATION

## **Key Documentation:**

- 1. Antidisplacement and relocation assistance plan with
  - One-for-one replacement (if applicable), and
  - Relocation Assistance Strategy
  - Budget Considerations
- 2. Persons Not Displaced / Temporary Relocation Checklist (*Handout*)

Site Occupant Record - Reside	Project Name: Project #:			
LOCALITY/AGENCY	Relocation Case #:			
Date of Initial Interview: Inter		Acquisition Parcel #:		
NAME OF OCCUPANT ADDRESS CENSON TELEPHONE NUMBER CENSON OR EMPOWERMENT ZONE? YES NO DATE OCCUPANT FIRST OCCUPIED THIS DWEL	CHECK: FAMILY INDIVIDUAL OWNER TENANT  DATE OF GENERAL INFORMATION NOTICE EFFECTIVE DATE OF NOTICE OF ELIGIBILITY FOR RELOCATION ASSISTANCE DATE PRIVACY ACT STATEMENT EXECUTED (INCLUDE COPY OF NOTICES AND SIGNED PRIVACY ACT STATEMENT IN CASE FILE)			
RACIAL/ETHNIC CLASSIFICATION	HOUSING COSTS AND CHARACTERISTICS OF DISPLACEMENT DWELLING			
(CHECK ALL THAT APPLY)  AMERICAN INDIAN OR ALASKAN NATIVE  ASIAN  BLACK OR AFRICAN AMERICAN  HISPANIC OR LATINO  NATIVE HAWAIIAN OR OTHER PACIFIC ISLANDER  WHITE  AMERICAN INDIAN OR ALASKAN NATIVE AND WHITE  ASIAN AND WHITE  BLACK OR AFRICAN AMERICAN AND WHITE	TENANT: MONTHLY CONTRACT RENT \$ AVERAGE MONTHLY UTILITY COSTS \$ MONTHLY HOUSING COSTS \$  NO. OF ROOMS NO. O UNIT IS:  HOUSEKEEPING	AVERAGE MONTHLY UTILITY COSTS REAL PROPERTY TAXES MONTHLY HOUSING COSTS  OF BEDROOMS		\$ \$ \$ \$
<ul><li>☐ AMERICAN INDIAN OR ALASKAN NATIVE</li><li>AND BLACK OR AFRICAN AMERICAN</li><li>☐ OTHER MULTI-RACIAL</li></ul>				

## RESIDENTIAL RELOCATION

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#### RESIDENTIAL RELOCATION

HOUSIN	G REFERRALS												
Date	Address (Include Apt No.)	Census Track	Type of Unit  Rent Sales Subsidized		nit Subsidized	Size of Unit  # of # of Bdrms		Mo Rent + Est Avg Mo Utility Costs/Sales Price	Unit Inspd	Unit Avail Date	Low Income Or Minority Area?	Action on Referral (If refused, indicate why. Also indicate whether unit is representative comparable used as basis for pmt limit.)	
						+							
						+							
TEMPORARY HOUSING						☐ D. S. & S ☐ NOT D. S. & S  DATE OF INSPECTION  DATE OF REINSPECTION				RELOCATION PAYMENT(S)  MOV.EXP. RHP  TYPE ACTUAL RENTAL  FIXED DOWNPMT  180-DAY HO  AMOUNT \$ \$  DATE CLAIM FILED  DATE CLAIM PAID  (Include copy of Claim Forms in Case File)			
INIT IN AREA OF LOW-INCOME OR NORITY CONCENTRATION?  YES NO INIT SUBSIDIZED? YES NO (Identify)				DATE REASON  ADDRESS RENTAL \$  DATE OF MOVE TO PERMANENT DWELLING  OUT-OF-POCKET EXPENSES PAID:  MOVING EXPENSES \$  INCREASED HOUSING COSTS \$						APPEAL FILED:  YES NO IF YES, INDICATE TYPE: PAYMENT(S) HOUSING OTHER (Include copy of Appeal in Case File)			

#### RESIDENTIAL RELOCATION

#### RESIDENTIAL RELOCATION

Errors in judgment or determinations on eligibility or payments can lead to costly litigation, project delays, and serious financial consequences to the Grantee and its partners.

Handout – Required Displacement Expenses

Handbook 1378: Chapter 3

#### **BUSINESS RELOCATION**

# PAYMENT FOR MOVING AND RELATED EXPENSES.

Two moving options for eligible displaced business, farm or nonprofits:

- 1) Payment of actual, reasonable and necessary moving and related expenses (up to \$10,000)
- 2) A fixed payment, in lieu of payment of actual costs and expenses (up to \$20,000)

Handbook 1378: Chapter 4

#### **ACQUISITION: REAL PROPERTY AND EASEMENTS**

#### Two types of acquisition processes

- 1. Voluntary
  - a. Subject to 49 CFR 24.101(b)(1)-(5)
  - b. Owner & owner-occupants not eligible for relocation assistance
  - c. Displaced tenants may be eligible
- 2. Involuntary (via eminent domain)

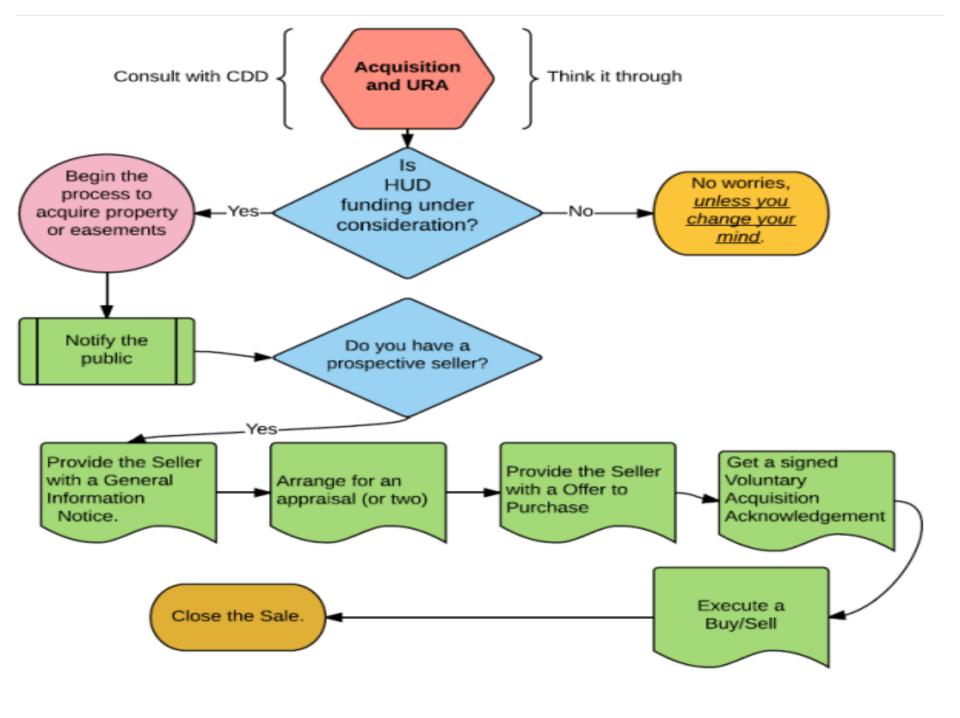
Only governments have the power of eminent domain.

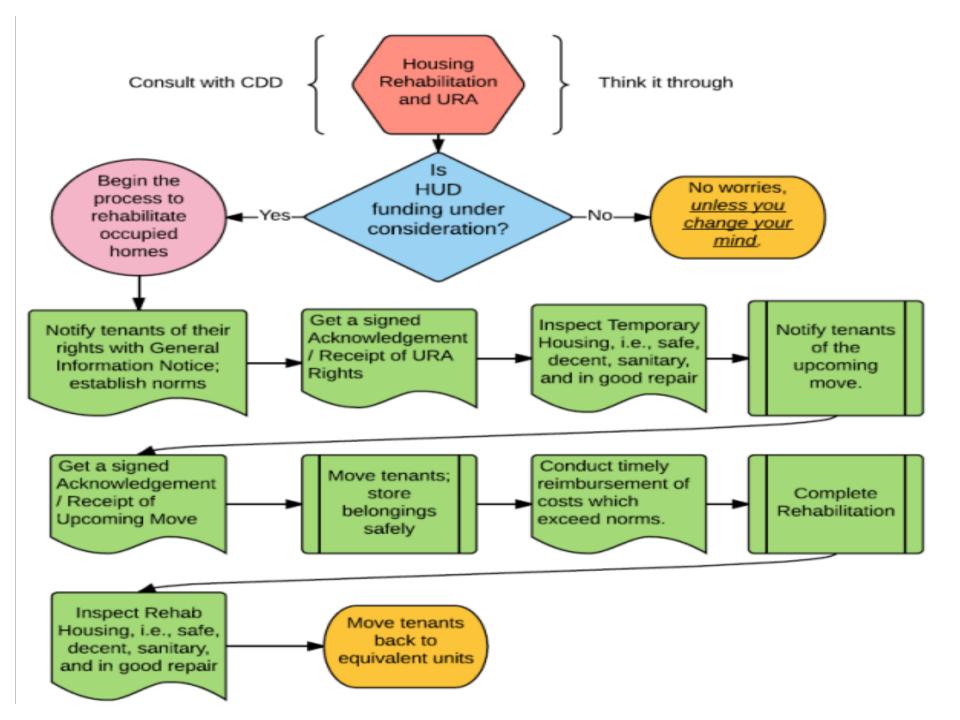
#### **ACQUISITION: REAL PROPERTY AND EASEMENTS**

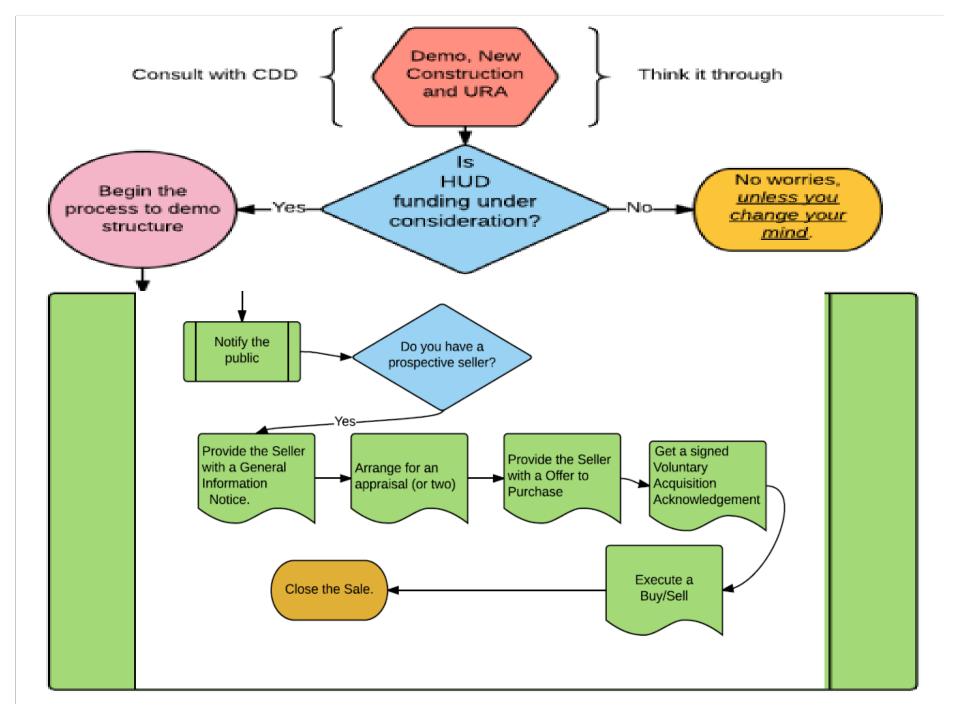
#### What is 'eminent domain'?

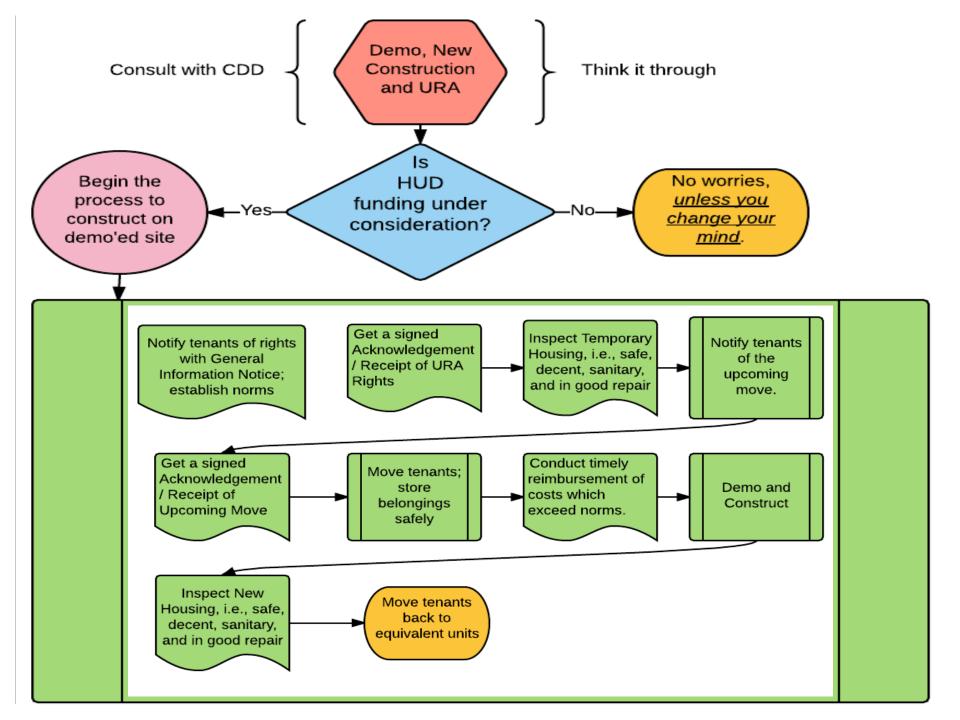
In the United States, eminent domain is a right granted under the 5th Amendment. If real estate property is being seized, the owner must receive fair market value based on comparable prices and payment must be made promptly.

Only governments have the power of eminent domain.









#### **RESOURCES**

Department of Commerce HOME Program <a href="http://housingcdd.mt.gov">http://housingcdd.mt.gov</a>

Department of Commerce CDBG Program <a href="http://comdev.mt.gov/CDBG/cdbggrantadminmanual.mcpx">http://comdev.mt.gov/CDBG/cdbggrantadminmanual.mcpx</a>

**HUD Handbook 1378** 

http://portal.hud.gov/hudportal/HUD?src=/program\_offices/administration/hudclips/handbooks/cpd/13780

# Still in doubt? Contact CDD. Concerned? Contact CDD. Unusual situation? Contact CDD.

DOCCDBG@mt.gov

DOCHOME@mt.gov

406-841-2770

## Procurement;

Acquiring Goods or Services Through Fair and Open Competition



## Four Procurement Processes:

- 1. Competitive Proposal
- 2. Competitive Sealed Bid
- 3. HUD Small Purchase Procedure
- 4. Sole Source Procurement

## Quiz

Which procurement process would you follow to acquire real property or an easement?

- Competitive Proposal
- 3. HUD Small Purchase

- 2. Competitive Sealed Bid
- 4. Sole Source Procurement

# Competitive Proposal

- Request for Qualifications of Request for Proposals (RFQ or RFP)
- Criteria & Selection Process
- Required for services over \$100,000
- Recommended for technical/complex work under \$100,000
- Fees determined after selection
- Section 3 and DBE

# Competitive Sealed Bid

- Standard Process for Most Construction Activities
- Complete & Adequate Specifications / Descriptions
- Firm, Fixed Price
- Principally on Basis of Price and Responsiveness
- Required for Construction Contracts in Excess of \$80,000 (Per MCA)
- County or City/Town Advertisement Minimums
- Section 3 and DBE

## **HUD Small Purchase**

- Standardized, List of Questions/Qualifications
- 3 5 Phone (or email) Rate & Work Plan Quotes
- Document Questions & Responses
- Section 3 and DBE

# Sole Source Procurement

Contact CDD Prior to Pursuing Sole Source

Procurement

# Competitive Bid Process

- Prepare Plans and Specifications (Engineer/Architect)
- Prepare Bid Documents for Review
  - Free and Open Competition
  - Civil Rights Requirements
  - Labor Standards Requirements
- Advertising (Section 3 and DBE)
- Contractor Selection
  - Debarment Check & SAM
- Contract Award & Preconstruction Meeting

# Section 3 Responsibilities

- Providing opportunities & training for lowerincome residents
- Contracts awarded to business concerns located in or owned by residents
- Outreach

# Disadvantaged Business Enterprises

Montana Department of Transportation

- DBE Contact List
- DBE Quote Request

http://mdt.mt.gov/business/contracting/civil/dbe.shtml

## Preconstruction

Bid Documents, Project Design & Specifications, & Preconstruction Conference



#### **Bid Documents**

- Bid Documents are submitted to CDBG/HOME staff for review 30 days prior to initial Bid advertisement
- Bid Documents include:
  - General Conditions
  - Supplemental Conditions
  - Bid schedule and procedures
  - State contractor laws and regulations
  - Bonds
  - Labor Standards, Civil Rights and Wage determinations

### **Supplemental Conditions**

Contractor Registration Requirements 1% Gross Receipts Tax Preconstruction Conference Reports and Information Access to Records **Contract Pricing Labor Standards Provisions Equal Opportunity Provisions** Uniform Federal Accessibility Standards Federal Clean Air and Water Acts Contractor Eligibility Worker's Compensation Insurance

## Project Design and Specifications

- Prepared and Certified by Architect/Engineer to provide accurate and clear description of the technical requirements of the project consistent with the Application
- Housing and Community Facilities must meet applicable property standards requirements (accessibility /code /health & safety/Uniform Physical Condition Standards)
- Approval from necessary agencies where applicable (DEQ/DNRC)
- Applicable Permits

#### Preconstruction Conference

- Prior to "shovels in the ground"
- Attendees:
  - Grantee; local government official
  - Grant Administrator
  - Contractor and all identified subcontractors
  - Developer
  - Engineer and/or Architect
  - Personnel from other funding sources
- Discussion:
  - Roles and Responsibilities
  - Project Management and Implementation Schedule
  - Federal Labor Standards, Civil Rights and Payroll Requirements
  - Debarment Check

# Construction, Monitoring, and Closeout;



#### Labor Standards

- Davis-Bacon
- Ensure Compliance with State and Federal Labor Standards
- Bid Documents
- Educate Contractor & Facilitate Communication
- Review Certified Payrolls
- Submit Payrolls and Accompanying Documentation
- Investigate Labor Standards Violations
- Maintain Labor Standards Files

#### Review & Enforcement

- Communicate with project Specialist
- Certified Payroll Form WH-347
- Employee Interviews
- Site Conditions
- Document Payroll Review
- Restitution

## Resources

- Grant Administration Manual
- Davis-Bacon Labor Standards; A
   Contractor's Guide to Prevailing Wage
   Requirements for Federally-Assisted
   Construction Projects
- HUD Handbook 1344.1 Rev.2

## Construction Management

- Contractor Oversight/Quality Control
- Communication
- Regular updates

## Change Orders

- Affecting the CDBG/HOME Budget
- Not affecting the CDBG/HOME Budget
- Submitting for Review
- Approval Process
- Records Management

# Monitoring

- Intent
- Process
- Compliance Checklist
- Concerns, Issues, and Findings
- Corrective Action

## **Property Standards**

- Inspections
- Uniform Physical Condition Standards
- Housing Quality Standards
- Applicable documentation
- Resources:
  - CDD UPCS Webinar
  - Dictionary of Deficiencies Definitions
  - Field Guide to UPCS

### Closeout

- Certificate of Occupancy or Certificate of Substantial Completion
- Final Draw
- Closeout Documentation
  - Closeout Report(s)
  - Closeout Letter
- Records Retention

# Post Completion Responsibilities

- Maintenance
- Annual Inspections
- Period of Affordability